Emancipation Proclamation: End slavery in the rebelling states

WAR GOALS

- PUT THE UNION BACK TOGETHER
 - NOT ENOUGH SUPPORT FOR THIS IN THE NORTH
 - BATTLE DEATHS TOO MUCH
- END SLAVERY
 - INCREASED THE SUPPORT IN THE NORTH FROM THE ABOLITIONISSTS
 - SMART POLITICAL MOVE
 - INCREASED SUPPORT AND ENLISTMENTS

The Emancipation Proclamation was given in a speech by Lincoln on Sept 22, 1862 after the victory at Antietam.

He needed it to be after a victory so he did not seem desperate.

Notice it only applied to the rebelling states. Why do you think this is so?